



State of Wisconsin  
**Homeland Security Council**

JIM DOYLE  
Governor

MAJ GEN AL WILKENING  
Homeland Security Advisor

Department of Military Affairs  
2400 Wright Street  
Madison, WI 53704

608-242-3000

**Open Session Meeting Minutes**

**Department of Military Affairs  
Room 230**

**Wednesday, May 16, 2007  
10:31 a.m. – 11:24 a.m.**

**Members present:** Chair Major General Albert Wilkening (DMA), David Collins (WSP), David Heinle (CapPol), Dr. Sheri Johnson (DFHS), Amy Smith (DNR), Johnnie Smith (WEM), and Dave Steingraber (OJA)

**Members absent or excused:** Jim Warren (DCI) and Judy Ziewacz (DATCP)

**Alternates present:** Tom Anderson (DFHS), Dan Blackdeer (CapPol), Mike Kunesh (OJA), David Pabst (WSP), Steve Peterson (WEM), Robin Schmidt (DATCP), Ed Wall (DCI), and David Woodbury (DNR).

**Others present:** Randi Milsap (DMA Legal Counsel), Lynn Rasmussen (DMA staff), Kyle Whitaker (DMA staff), General Gerald Olesen (DMA), General James Krueck (DMA), Colonel Mark Mathwig (DMA), Lieutenant Colonel Luanne Sleger (DMA), Major June Dykstra (DMA staff), Lori Getter (WEM staff), Representative Joan Ballweg (State Assembly), Reginald Bicha (DHFS), Gina Frank (DFHS), Ed Gleason ((DHS Protective Security Advisor - Wisconsin). Tracy Wannamaker (U.S. Coast Guard), Tim Weller (U.S. Coast Guard), LCDR Greg Buck (Navy Operational Support Center), Donna Goetz (DHS - TSA), Paul Wolfe (WSP) and, Joe Cordova (DFHS).

**Quorum present.**

**10:31 a.m. – Convene in open session.**

After convening in open session, the Council took a short break.

**10:38 a.m. Dave Collins (WSP) departed.**

**10:40 a.m. – Re-convene in open session.**

**7. Announcements of Closed Session discussion/action.**

- **Chair Wilkening:** We had a busy closed session. Chair Wilkening announced that the minutes for the April 18, 2007 closed session meeting, as amended, were approved and each agency provided its

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classified intelligence report. We had a strategic briefing on National Guard capabilities in response to questions that came out of the Kansas tornado and a briefing on the strategic national stockpile.

Update on the state agency power grid exercise. [Moved from Closed Session agenda.]

- DFHS (Tom Anderson): The state power grid exercise is one of the CDC-required performance measures. We must participate in an exercise focused in this area as part of CDC federal grant activities. Last week I met with the interagency group to discuss this issue. We contacted staff at the Public Service Commission and DOA representative. Art Zoellner provided some information to the new Office of Energy Independence. The Director is Judy Ziewacz. There may be other benefits, beyond the CDC requirements, in doing this exercise. We have agreed on a table-top in the State EOC for July 26, 2007. We have some other tie-ins planned and will activate the DHFS EOC at 1 W. Wilson Street on August 8, 2007. Then we will test communications through our satellite phone. We feel the table-top is needed first before the August 8th exercise is launched. We appreciate WEM's assistance with designing the exercise. We are looking for representatives from other key areas so we know what they want to do as well.
  - DATCP (Robin Schmidt): Are your ICS positions the same?
  - DHFS (Tom Anderson): Yes, we have pre-designated positions for ICS.
- Chair Wilkening: The recent grand opening of the REACT Center was excellent. We received lots of positive comments at the opening.
  - OJA (Mike Kunes): Lori Getter put together some photos from the ribbon cutting ceremony at the REACT Center. Over 60 people came through first day with 30 on the second day. The Badger State Sheriffs' Association wants to have their next meeting there. The Minnesota National Guard also contacted us about using the facility. This is good news considering it was our intention to market the facility.
  - Chair Wilkening: Next week we will be hosting several Adjutants General and other senior ANG leaders at the facility as well.

8. Review and approval of April 18, 2007 open session meeting minutes.

A motion was made by Robin Schmidt and seconded by Dr. Sheri Johnson to approve the minutes from the April 18, 2007 open session meeting. **Motion carried.**

9. First Responder and Agency Reports.

Nothing.

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10. Discussion on course of action for urban search and rescue task force teams.

- OJA (Dave Steingraber): This issue ties into the REACT Center. This is one piece to increasing our state's capacity for urban rescue. The homeland security strategy has been to increase this capacity on a regional basis. We have intended to have regional urban search and rescue task forces and to draw upon the resources of multiple agencies. Through OJA grants, the necessary equipment has been put in place. What is missing is the statutory structure to support these teams. Randi has been the principal drafter on the legislative template. It is modeled after the regional emergency response hazardous materials (hazmat) team legislation. We are starting to hear that until the statutory structural piece is in place, the fire chiefs are going to be reluctant about committing to deploy their resources. It is hard to get people to commit in advance. Our hope is that the legislation would move forward. Now we are looking for ways to make this happen.
  - DMA (Randi Milsap): The complete legislative template which I have drafted includes certain provisions that were not in the initial regional emergency response team legislation. This template includes a continuing funding source. At a minimum, we can look at a Band-Aid approach where task force member are considered state agents and entitled to Workers Compensation and liability protection. If we cannot afford the whole package, we can at least do a portion of it. The fire departments are very frustrated with the lack of movement. The Council has expressed an interest in proceeding with this measure. Our fire departments are concerned about maintaining the equipment and training when the statutory framework is not in place.
  - Chair Wilkening: We need to build the energy and get this moving forward.
  - OJA (Dave Steingraber): It might be useful to put this body on the record in support of this initiative. Can I move to put the Homeland Security Council on record, calling for the introduction and expeditious passage of legislation regarding the urban search and rescue task force teams?
  - WEM (Johnnie Smith): I will second that motion. When this legislation gets drafted, we probably need to discuss when call-out and deployments are executed.
  - WEM (Steve Peterson): The protocols are already in place.
  - DFHS (Tom Anderson): Are these procedures tied to the Governor's declaration of an emergency?
  - DMA (Randi Milsap): Not necessarily.

A motion was made by Dave Steingraber and seconded by Johnnie Smith to call for the expeditious introduction and passage of legislation to establish urban search and rescue task force teams to assist in

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emergency response to structural collapse incidents resulting from man-made, natural or technological events throughout the State of Wisconsin. **Motion carries.**

11. Coordinating of federal funding.

- DFHS (Tom Anderson): I want to ensure that we are coordinating and leveraging our funding with other funding sources.
- OJA (Dave Steingraber): This requires a quarterly meeting of state officials, which basically includes members of this group. We need to have the minutes show that we discussed the coordination of federal funding. We must be in touch constantly to make sure we are not unnecessarily duplicating funding requirements. We have a great track record of coordination in Wisconsin.
- DMA (Randi Milsap): Why don't we leave this as a quarterly agenda item?
- OJA (Dave Steingraber): That sounds appropriate.
- DFHS (Tom Anderson): I think we are fulfilling the requirements. It is a matter of documenting the discussion.
- DMA (Randi Milsap): Would the first month of each quarter be appropriate?
- OJA (Dave Steingraber): Yes.
- DATCP (Robin Schmidt): For what purposes or measures are we talking about coordinating federal funding?
- DFHS (Tom Anderson): This is primarily for health initiatives. There is a requirement for states to show they are not duplicating resources and are working together to coordinate federal funding.
- OJA (Dave Steingraber): It is not a bad idea to attach this to your requests for funding. It is just not a part of the requirement. Wisconsin has got the requirement covered. We just need to make sure this topic is addressed quarterly.
- DFHS (Tom Anderson): There are veterinary components to this issue.

12. Update on the new WI Homeland Security website.

- DMA (Randi Milsap): The website is currently undergoing a facelift. We are working to push out information through new technology. We must speak with some individual members of the Council

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about our plans to do so. If you have any additional links that you would like to see on the new website, contact me and I would be happy to add them.

13. First Responder and Agency reports.

Nothing.

14. Other business.

- OJA (Dave Steingraber): 1) It appears that interoperability funding will be available for Wisconsin. This comes as a one time funding program through the Department of Commerce. We will be entitled to an allocation. It is risky to talk about a specific amount but we should receive somewhere between \$15 - 20 million. These are the funds we have been looking for. The State Interoperability Council is obliged to develop a plan to use these funds. We are guaranteed the money but not allowed to use it until the plan has been approved. A technical plan has already been approved. We are still working on the operational plan. We need to go back and make sure we meet all requirements. The good news is that we will not have to be pulling funds from other homeland security measures. 2) OJA has given funding to WEM to develop a statewide exercise plan. There will be a session on June 14, 2007 in Wausau, not to plan exercises, but to formulate a strategy on this measure.
- DATCP (Robin Schmidt): We have reallocated some OJA money to put together a functional agency command center in the basement of our building. We learned through the pseudo-rabies incident that information sharing becomes difficult in the midst of an emergency. Also we want to start using E-sponder to manage information distribution better.
- DHS (Ed Gleason): Wisconsin has been selected as a site to test evacuation plans for NASCAR raceways. There will be an exercise at the Milwaukee Mile in September.
- DMA (Randi Milsap): The state portal has been put on indefinite hold. DET will come out and discuss other possible options.
- USCG (Tim Weller): We are planning an exercise that will take place on June 19-20, 2007 in the Great Lakes region. Great Lakes, IL and Kenosha, WI will be contributing on this. So far our plan is a fairly good one. We are still bringing the final pieces together.
- DNR (David Woodbury): Thank you for the final details.
- USCG (Tim Weller): We now have over 50 agencies playing. We need to be careful not to expand the program beyond our reach.

There being no other business, the next meeting will be held on June 20, 2007 at 9:00 a.m. at the Department of Military Affairs.

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15. Adjournment.

A motion was made by Johnnie Smith and seconded by Dr. Sheri Johnson to adjourn the meeting. **Motion carried.**

**11:24 a.m. – Meeting adjourned.**